

RSIS COMMENTARIES

RSIS Commentaries are intended to provide timely and, where appropriate, policy relevant background and analysis of contemporary developments. The views of the authors are their own and do not represent the official position of the S.Rajaratnam School of International Studies, NTU. These commentaries may be reproduced electronically or in print with prior permission from RSIS. Due recognition must be given to the author or authors and RSIS. Please email: RSISPublication@ntu.edu.sq or call (+65) 6790 6982 to speak to the Editor RSIS Commentaries, Yang Razali Kassim.

No. 148/2013 dated 12 August 2013

US Tightrope Walk: Arab Autocrats Try to Redefine Terrorism

By James M. Dorsey

Synopsis

The United States is walking a tightrope with US Secretary of State John Kerry's controversial endorsement of the toppling of Egyptian President Mohammed Morsi as a "restoration of democracy". The endorsement is likely to be seen by Islamist and non-Islamist anti-government protesters as backing for conservative Arab autocrats who project their crackdowns on opposition forces as a 'struggle against terrorism'. That perception will gain currency as Egyptian security forces prepare to crack down on mass pro-Morsi demonstrations in Cairo.

Commentary

US SECRETARY of State John Kerry sought to position his controversial endorsement of Egypt's military coup as part of the Obama administration's support for popular demands for change. Kerry noted that millions of Egyptians had backed the ousting of Mohammed Morsi, Egypt's first democratically elected president.

In doing so, Kerry lent support to the equally controversial notion of Morsi having been deposed by 'popular impeachment' - as put forward by Mona Ekram-Obeid, an Egyptian politician with close ties to the Mubarak regime and the military.

Redefining terrorism?

Kerry's endorsement, willy-nilly, provided cover for the military which has justified its crackdown on the Muslim Brotherhood - involving the arrest of hundreds of Brothers, legal proceedings against leaders of the Brotherhood, closure of media associated with the group and the targeting of businesses believed to support it – as a fight against violence and terrorism. It is likely to be also exploited by autocrats across the region who justify brutality by security forces and restrictions on freedoms as a 'struggle against terrorism'.

By defining legitimate, peaceful, democratic opposition to the government as terrorism, Middle Eastern and North African autocrats like Egyptian supreme military commander, deputy prime minister and defence minister General Abdel Fattah Al-Sisi; Bahraini King Hamad bin Isa Al Khalifa; King Abdullah of Saudi Arabia; and embattled Syrian President Bashar al-Assad have arguably given the battle against political violence and terrorism a new meaning.

The Brotherhood's mass protest against the coup, continued demonstrations against Bahrain's minority Sunni rulers despite a brutal crackdown two years ago, and intermittent minority Shiite protests in Saudi Arabia, have

all been largely peaceful. The protests against Assad morphed into an insurgency and civil war only after the regime persistently responded brutally with military force. Yet, the rulers of Egypt, Bahrain, Saudi Arabia and Syria have denounced their own domestic opponents as 'terrorists'. To be sure, the crackdown on the Brotherhood in Egypt is making it more difficult for the group's leadership to control its more militant fringe sparking incidents of violence on both sides of the divide as well as a swelling insurgency in the Sinai.

In many ways, the redefinition of terrorism revives the notion of one man's liberation fighter being another's terrorist. It is designed to force domestic public opinion and the United States to choose between autocracy or illiberal democracy and the threat of terrorism. It is an echo of the argument used by ousted autocrats including Egypt's Hosni Mubarak, Tunisia's Zine El Abedeine Ben Ali and Yemen's Ali Abdullah Saleh to justify their repressive policies.

Cover for crackdown on political dissent

The attempt at redefinition has allowed King Hamad to call on the Bahraini Parliament to enact 22 counter-terrorism recommendations it adopted last month that would ban many expressions of political dissent. The recommendations include revoking citizenship of those linked to terrorism; banning sit-ins, rallies, and public gatherings in the capital Manama; granting carte blanche to security forces; and prohibiting use of social media to organise protests. The implementation of the recommendations is likely to be put to the test on August 14 when opposition groups plan anti-government demonstrations.

The recommendations no doubt seek to exploit a sense of alarm among Bahrainis after a car bomb blast last month near a mosque in Manama, the most serious of a string of sporadic acts of political violence on the Gulf island.

Bahraini officials lay the blame for the violence at Iran's doorstep, which it accuses of fostering terrorism and interfering in the island's domestic affairs. The criminalisation of political opposition is more likely to be a recipe for increased political violence stemming from mounting frustration and despair.

Egypt has so far largely been spared political violence despite incidents in the Sinai desert which the military has sought to link to the Brotherhood without providing any evidence. Violence so far has involved security forces targeting pro-Morsi protesters. By the same token, the crackdown on the Brotherhood as well as the military-guided government's vow to no longer tolerate the mass protests hardly lends credibility to assertions that the Brotherhood should drop its demand that Morsi be reinstated and take its rightful place in the political process.

US walking on thin ice

European, African and US mediators are seeking to mediate a compromise that allows the military and the Brotherhood to reach an accommodation without losing face. Kerry's description of the coup as a 'restoration of democracy' may well have been a gesture to create the basis for such a compromise. His reference to popular support for the coup nonetheless puts the Obama administration on thin ice as cracks begin to appear among the opponents of the Brotherhood while supporters of the Brothers maintain their peaceful protests against the military intervention.

Already, prominent Egyptian opposition figures have voiced concern that support for the coup is leading to the restoration of significant pillars of the Mubarak-era autocracy and a dialogue of the deaf that promises a zero-sum-game approach to politics rather than pluralism.

Kerry's endorsement of Morsi's ouster is highly controversial as it marked a dramatic reversal in the US position of support for peaceful, democratic change as underscored clearly in President Obama's January 2009 inaugural address. Obama had then warned autocrats across the globe: "To those who cling to power through corruption and deceit and the silencing of dissent, know that you are on the wrong side of history."

Two years later, after popular uprisings had toppled the autocratic leaders of Egypt and Tunisia and were threatening the rulers of Bahrain, Libya, Yemen and Syria, Obama went a step further. He sought to put the US behind anti-government protests in the Middle East and North Africa while at the same time avoiding a rupture with the region's autocrats. "We cannot hesitate to stand squarely on the side of those who are reaching for their rights, knowing that their success will bring about a world that is more peaceful, more stable, and more just," he said in a major Middle East policy speech.

Obama's policy in the Middle East and North Africa has been driven by a desire to live up to American ideals and put the US "on the right side of history" while at the same time protecting US national interests by avoiding a rupture with the region's autocrats. That precarious balancing act is becoming increasingly difficult.

To maintain its tightrope act, the Obama administration will have to draw a clear distinction between peaceful, legitimate and democratic expression of dissent and terrorism. Failure to do so will increasingly, in public perception in the Middle East and North Africa, put it in the camp of those seeking to stymie political change.

James M. Dorsey is Senior Fellow at the S. Rajaratnam School of International Studies (RSIS), Nanyang Technological University in Singapore, co-director of the Institute of Fan Culture of the University of Würzburg and the author of the blog, <u>The Turbulent World of Middle East Soccer</u>.